

Message Text

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INFO OCT-01 IO-03 ISO-00 SS-14 PM-03 ACDA-10 L-02 NSC-07

USIE-00 INRE-00 AEC-05 CIAE-00 H-01 INR-10 NSAE-00

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EUR/RPM:EJSTREATOR

C:RBLACKWILL

S/S:RWOODS

PM:DCAMITTA

ACDA:THIRSCHFELD

JCS-J-5:STEDHAM

L/EUR:HRUSSELL (SUBS)

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MBFR:COL MICHEL

EUR/SOV:BZOOK(SUBS)

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TO USMISSION NATO IMMEDIATE

INFO USMISSION GENEVA IMMEDIATE

AMEMBASSY VIENNA IMMEDIATE

USNMR SHAPE BRUSSELS

USCINCEUR VAIHAIGEN GERMANY

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USDOCOSOUTH NAPLES IT

CINCLANT NORVA

C O N F I D E N T I A L STATE 221055

E.O. 11652: GDS

TAGS: CSCE

SUBJECT:CSCE: CBM'S EXCHANGE OF OBSERVERS AT MILITARY

MANEUVERS

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REFS: A) NATO 4827; B) NATO 4391; C) NATO 5193

1. YOU SHOULD INDICATE AT OCTOBER 8 POLADS MEETING THAT WE UNDERSTAND ALLIED CONCERN ABOUT PROCEDURES FOR EXCHANGE OF OBSERVERS AND WE SEE VALUE IN REACHING GENERAL ALLIED UNDERSTANDINGS ON HOW ARRANGEMENTS BY THE ALLIES ON OBSERVERS SHOULD EVENTUALLY BE HANDLED. HOWEVER, WE WISH TO AVOID REOPENING OR AMPLIFYING CSCE TEXT ON OBSERVERS THAT WAS TENTATIVELY AGREED AT GENEVA IN JULY AND WOULD NOT WISH TO SEEK EAST-WEST CSCE AGREEMENT ON MODALITIES, MAINLY BECAUSE SOVIETS ARE UNLIKELY TO GO BEYOND PRESENT CSCE TEXT AND BECAUSE WE WOULD NOT WISH ARRANGEMENTS ON CBMS TO PREJUDICE ARRANGEMENTS RELATED TO STABILIZING MEASURES IN MBFR. THUS, PRESENT POLAD DISCUSSION, IN OUR VIEW, SHOULD BE LIMITED TO DETERMINING ON THE ALLIED SIDE THE GENERAL PROCEDURES AND CONDITIONS TO GOVERN ALLIED PARTICIPATION.

2. WE BELIEVE IT PREMATURE AT THIS STAGE, HOWEVER, TO CONVERT FRG SPEAKING NOTES INTO AGREED NATO DOCUMENT. RATHER WE WOULD WISH TO HAVE INFORMAL EXCHANGE OF VIEWS AS SUGGESTED BY FRG.

3. YOU MAY DRAW ON FOLLOWING COMMENTS KEYED TO SPECIFIC PARAGRAPHS OF FRG PAPER (PARAGRAPHING KEYED TO USNATO 5193).

4. PARAS 2-3. IN LINE WITH EARLIER POLADS DISCUSSION OF CBMS, WE AGREE THAT BOTH NATIONAL AND MULTINATIONAL MANEUVERS SHOULD BE OPEN TO OBSERVERS. ALTHOUGH THE SIZE OF THE MANEUVERS MIGHT, AS FRG SUGGESTS, BE ORIENTED ON TH

IZE AGREED FOR ADVANCE NOTIFICATION, WE WOULD ALSO NOTE THAT GENEVA NEGOTIATORS SEEM TO HAVE INTENTIONALLY ALLOWED A DISTINCTION TO EMERGE BETWEEN CRITERIA FOR MANEUVERS TO BE NOTIFIED AND FOR MANEUVERS TO BE OBSERVED IN TENTATIVELY AGREED TEXT DEALING WITH OBSERVERS.

5. PARA 4. CONCUR.

6. PARA 5. WE BELIEVE THAT WHOEVER ISSUES THE INVITA-
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TIONS, INVITED STATE WILL NEED BOTH CONSENT OF AND DIRECT ACCESS TO THE HOST STATE (FOR DOCUMENTATION OF OBSERVERS) AND THE STATE HOLDING THE MANEUVERS (FOR ADMINISTRATIVE ARRANGEMENTS AND OTHER MATTERS). ON THE QUESTION OF WHICH STATE SHOULD ISSUE INVITATIONS, WE WILL WELCOME ALLIES' VIEWS ON EACH OF THREE OPTIONS FRG HAS PROPOSED.

7. PARAS 6, 7, 8. CONCUR.

8. PARA 9. AS PRACTICAL MATTER, AGREEMENT THAT A SINGLE STATE WOULD ISSUE INVITATION COULD OBVIATE THE PROBLEM OF UNWIELDY "BUNDLES" OF INVITATIONS.

9. PARA 10. IT IS NOT CLEAR WHY IT WOULD NOT BE POSSIBLE IN SOME INSTANCES TO LIMIT TO ONE THE NUMBER OF OBSERVERS TO BE SENT BY EACH INVITED STATE. AS FOR THE GERMAN REFERENCE TO "THE HIGH NUMBER OF CSCE PARTICIPANTS," WE ASSUME THE INVITING STATE WILL REMAIN FREE TO DETERMINE WHOM IT WILL INVITE AND THE NUMBER OF OBSERVERS TO BE SENT. (SEE FIRST SENTENCE OF PARA 6 OF REF C.) INVITING STATE WOULD NORMALLY BE EXPECTED TO ALLOW A SUFFICIENT NUMBER OF OBSERVERS TO PROMOTE AIM OF BUILDING CONFIDENCE. WE WOULD EXPECT THE NUMBER OF OBSERVERS TO VARY, HOWEVER, DEPENDING ON LEVEL OF MANEUVERS.

10. PARA 11. CONCUR THAT NAMES OF OBSERVERS SHOULD BE NOTIFIED FOR APPROVAL.

11. PARAS 12-14. WE BELIEVE THAT ALLIES SHOULD AT THIS JUNCTURE AVOID UNDUE PRECISION ON "RIGHTS OF OBSERVERS," LEAVING QUESTION OF PRIVILEGES AND FACILITIES FOR VISITING OBSERVERS TO DEVELOP ON A CASE BY CASE BASIS TAKING INTO

ACCOUNT ARRANGEMENTS EXTENDED BY SOVIETS AND WARSAW PACT PARTNERS TO WESTERN OBSERVERS. WE HAVE NO OBJECTION IN PRINCIPLE, HOWEVER, TO FACILITIES AND MEASURES SUGGESTED BY FRG.

12. PARA 15. WE DOUBT WISDOM OF REQUIRING ALL OBSERVERS TO BE ACCREDITED AS MILITARY ATTACHES AND CARRIED ON DIPLOMATIC LISTS, A PROCEDURE WHICH COULD INVOLVE CONFIDENTIAL

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UNNECESSARY BUREAUCRATIC DELAYS. FRG MAY MEAN THAT OBSERVERS SHOULD BE TREATED "LIKE" MILITARY ATTACHES, AND GRANTED A SIMILAR IMMUNITY, AND THAT THEIR NAMES MIGHT APPEAR IN A PUBLISHED LIST FOR THE EXERCISE IN QUESTION, WHICH WOULD SEEM TO US A LESS COMPLEX PROCEDURE. KISSINGER

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